

Deposition of: **Monthly Meeting**

August 13, 2019

In the Matter of:

Gas Hearing

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2	PHILADELPHIA GAS COMMISSION
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4	PGW'S PROPOSED FISCAL YEAR 2020
5	OPERATING BUDGET AND RELATED MATTERS
6	
7	August 13, 2019
	10:05 a.m.
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	Philadelphia, PA
10	18th Floor - 1515 Arch Street
11	
12	BEFORE: DEREK GREEN, Chairman
	ROYAL E. BROWN
13	KELLAN WHITE, Alternate
	Commissioners
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22	AND THE VEHICLE GOLDETONS
2.2	VERITEXT LEGAL SOLUTIONS
23	MID-ATLANTIC DIVISION
2.4	1801 Market Street - Suite 1800
24	Philadelphia, Pennsylvania 19103

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1	APPEARANCES:
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	ANDRE C. DASENT, ESQ.
3	Counsel to Philadelphia Gas Works
4	COMMUNITY LEGAL SERVICES, INC.
	BY: ROBERT W. BALLENGER, ESQ.
5	Counsel to Public Advocate
6	
	PRESENT ON BEHALF OF PGC:
7	
8	GEMELA N. McCLENDON, ESQ.
	Executive Director
9	
	ERIN BAGLEY LAI, ESQ.
10	Hearing Examiner
11	HEIDI L. WUSHINSKE, ESQ.
	Hearing Examiner
12	
	ANNA M. CORRADO ROWE
13	Senior Analyst
14	
	PRESENT ON BEHALF OF PGW:
15	
16	JOSEPH F. GOLDEN, JR.
	Executive Vice President and Chief
17	Financial Officer
18	WILLIAM J. GALLAGHER
	Vice President, Budget and Strategic
19	Development
20	STEPHEN SCHUMMER
	Manager, Budget Reporting
21	
22	PRESENT ON BEHALF OF GAS WORKS EMPLOYEES' UNION:
23	
	JOSEPH McGARRITY
24	

1 CHAIRMAN GREEN: Good morning.

ALL PRESENT: Good morning.

CHAIRMAN GREEN: I would like to acknowledge the presence of a quorum for today's regularly scheduled meeting of the Philadelphia Gas Commission for today, Tuesday, August 13th, in the Commission's hearing room on the 18th Floor, 1515 Arch Street, Philadelphia, Pennsylvania, for the purpose of considering the Gas Works' proposed fiscal year 2020 operating budget and related matters and such other business as may be properly brought before this Commission: to my right, Kellan White, designated for City Controller Rebecca Rhynhart; to his right, Vice Chair of the Commission, Gene Brown.

I would like to have the agenda read, marked, and entered into the record as Gas Commission Exhibit #1 by our Executive Director, Gemela McClendon, Esquire.

EXEC. DIR. McCLENDON: "The Philadelphia Gas Commission will hold a regularly scheduled meeting on Tuesday,

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July 31st, 2019; August 1st, 2019; and

and in the Legal Intelligencer newspaper on

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August 2nd, 2019. Copies of these notices
will be marked and entered into the record
as Gas Commission Exhibit #2.

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(Whereupon the court reporter marked for identification purposes Gas Commission Exhibit #2.)

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CHAIRMAN GREEN: The first item on the agenda is PGW's proposed FY 2020 operating budget and related matters. Section 4.2.a of the Management Agreement/Ordinance provides that PGW's proposed operating budget and forecast must be approved by the Gas Commission.

Section 4.2.c states that PGW's expenditures and commitments to spend must be pursuant to approved operating budgets and are subject to any Commission rules and regulations.

Section 6.9 gives this Commission responsibility for overseeing the operation of PGW by PFMC, and further provides that all power not specifically granted to PFMC

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resides in the Commission.

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operating budget review is detailed in the Recommended Decision. I will provide the highlights.

On February 15th PGW filed a proposed

The procedural history of the FY 2020

operating budget, including a PFMC Board resolution dated January 23rd authorizing submission of the budget for Commission approval, various supporting schedules and departmental budgets, as well as a letter from City Finance Director Rob Dubow stating that the FY 2020 operating budget is satisfactory as to form and extent.

PGW's proposed operating forecast for fiscal years 2021 through 2025 was filed on March 28th. On June 11th PGW filed its FY 2020 operating budget disadvantaged business enterprise participation forecast.

Review began with written data requests addressed to PGW and continued with informal discovery meetings among the parties on May 9th and May 15th.

The Public Advocate filed the direct

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Public Advocate filed one exception and one comment to the Recommended Decision. PGW did not file any comments or exceptions.

The Advocate's submission will be marked as Public Advocate Exhibit #2.

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(Whereupon the court reporter marked for identification purposes Public Advocate Exhibit #2.)

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CHAIRMAN GREEN: To facilitate our preparation for today's meeting, Commission Staff developed a Briefing Guide. This document outlines the Hearing Examiners' recommended budget adjustments and other recommendations, summarizes the Advocate's exception and comment, and provides Staff's comments and suggested disposition of the exception.

A partial draft of this document was shared with the parties on August 2nd to be sure it accurately summarized the Advocate's filed exception and comment. The Advocate confirmed that its filing had been

accurately described. PGW also confirmed that the Briefing Guide looked fine.

The finalized version of the Briefing Guide, which was shared with the parties on August 13th, will be marked as Gas
Commission Exhibit #4.

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(Whereupon the court reporter marked for identification purposes Gas Commission Exhibit #4.)

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CHAIRMAN GREEN: I would like to ask
Ms. McClendon to provide an overview of the
recommended budget and the issue areas still
in dispute.

EXEC. DIR. McCLENDON: This year the PGW operating budget proceeding actually presented very few disagreements regarding the numbers. Ultimately, the issue area that's still in dispute is a policy one.

Instead of really going over in detail those issues, I would like to thank the parties actually for their hard work in getting this fiscal '20 operating budget to

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this point.

When PGW approached Commission Staff and the Public Advocate last year or earlier this year actually saying that it would like to have the operating budget taken care of before September, the actual start of the fiscal year, contrary to what has been done in all the prior years before this, I can personally say -- and I'm sure Commission Staff would agree with me -- that there was a bit of concern whether or not we would be able to get it to this point.

We were all able to do so because of the hard work put in not only by Commission Staff but by PGW and the Public Advocate, so I would like to thank you both for your work on this to position this for a decision by the Commission.

I would also like to reiterate something that I think I have probably said on a few occasions. The reason why we are able to make these sorts of things happen is because of effective communication between the parties, and I sincerely hope that going

forward we can continue to move in that direction, where we all are communicating effectively, so that at the end of the day we are bringing forth a budget that is appropriate and beneficial not only to PGW but also to the ratepayers in the City of Philadelphia, who ultimately own the Gas Works.

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Thank you.

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CHAIRMAN GREEN: Thank you.

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Although the parties have clearly set forth their positions in their written

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submissions, we would like to provide them

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with the opportunity to make a brief

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presentation of their concerns and responses

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to the filed exceptions.

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First we would like to hear from PGW.

MR. DASENT: We did not file any

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exceptions in this case and we were in full

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agreement with the Recommended Decision, so

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we have nothing left to summarize except we

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are with Gemela, Erin, and Heidi on this

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1 CHAIRMAN GREEN: Okay.

Mr. Ballenger, are there any statements on behalf of the Advocate?

MR. BALLENGER: Good morning,

Mr. Chairman, members of the Gas Commission.

We did set forth one exception and one comment in writing, which I'm sure you've reviewed.

The exception is based on the conditional spending for builders risk and environmental coverage. Those are specific coverages that PGW would not need to obtain until after the closing of its LNG expansion project transactions. So we believe that the actual release of spending authority should be tied to the event which causes PGW to have to incur expenditures.

The Recommended Decision, basically because it's tied to what the Commission did in the last budget, before we really undertook review of the term sheet for the LNG, the conditions that were approved at that time required approvals by City Council. So in fiscal '19 PGW actually got

immediate spending authority and conditions released for those coverages, which it hasn't needed to spend.

We wanted to reflect the reality that there are some steps that have to be taken before PGW would need to spend and we proposed a very modest additional condition, which was notification of the closing of the transactions. So that was the exception that we put forth on conditional spending authority.

We did pose one additional comment that goes really to the integrity of the review process and I took a brief scan at the Commission's prepared Motion, so I see that our views did not resonate with you and I am dismayed by that.

When I enter a hearing and I have presented an issue that I believe needs to be discussed at a hearing, I anticipate that the witnesses who would rebut my witness would be available and present.

And, yes, we had no problem with the agenda itself. It's a piece of paper. What

we had a problem with was the conduct of the hearing and the fact that PGW's position changed and was announced without witness support on the record at the hearing.

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That's particularly true with regard to the software for matter management, where we suggested conditional funding, we believed we were moving towards some kind of agreement, and then a different proposal was put forth by PGW's counsel on the record without any witness support.

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That's just not how we're used to operating here. So we put a comment out there and I hope that in the future

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communication can resolve that.

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But, as I said, I think it's up to PGW, if we're not going to come to an agreement, to present its witnesses; and until the hearing was actually conducted, we had no idea PGW was going to sort of modify

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that position that day and at that time.

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So it's not a major issue. We are It's a small dollar amount. where we are.

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But we do prepare for hearings with the

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expectation that we are going to see the witnesses and be able to talk to the witnesses, and we present our witness for that for purpose as well.

So I just wanted to go over those things and it's all pretty much set forth there in writing so you have had a chance to review it, and I would offer to answer any questions you may have.

Thank you.

MR. DASENT: Mr. Chairman, if I might just say in response, on environmental and builders risk insurance, we did litigate that issue and it was subject to certain conditions that we would spend the money, and the release of the money was conditioned upon City Council approval, the approvals for the project, and those approvals were met simultaneously actually on the hearing date because that was the same date that we were before City Council.

At the same time, since we have those approvals at this point in time, we should not be moving the goalpost, and I think

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that's the thrust of what I read the Recommended Decision as saying, don't change the conditions now.

We had the conditions, those conditions have been met; therefore, the risk management or the environmental/ builders risk insurance should be approved for release in terms of conditional funding authority.

In terms of the witnesses, we always try to work with the Staff and the Advocate concerning witnesses to be presented. As I mentioned a minute ago, we had a hearing where some senior Staff were in City Council at the same time we were doing the operating budget hearing, so everybody was not in the room.

But we did stipulate to a host of issues in terms of those issues that might have otherwise had an exchange between either lawyers or lawyers and witnesses and we tried to accommodate the situation that was presented, and we certainly have no intent of denying availability of witnesses

to the Public Advocate.

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Also, our senior Staff, Joe Golden, was in the room and could speak to all of the issues in his position, as well as Bill Gallagher and Steve Schummer, who were also present throughout the hearings.

There was no particular expert on the work management program for Legal; but, frankly, we're trying to find, in the universe of available programs that are available for the purpose of managing hundreds of cases in our Legal Department, the proper fit and I don't know that anyone can discuss that with great knowledge. We're sort of lawyers finding our way.

The best fit we will describe to you when we find it, share all the procurement issues with you, and Raquel Guzman indicated that we should be flexible and work with the Staff in coming up with a condition that would satisfy them and we did.

So we're satisfied on our side of it and we wanted to make sure the Commission notes that we are always trying to work with Staff and the Advocate to have the witnesses
in the room that are necessary.

We had an efficient hearing. It did go through a process that ended in a lot of stipulations and it seemed as if we were engaged and talking with one another.

So I'm hopeful that we'll have a good and successful experience in the next hearing and I will reach out and redouble my efforts to make sure witnesses are in the room that the Advocate wants.

Thank you.

EXEC. DIR. McCLENDON: Chairman Green, can I just add one thing?

CHAIRMAN GREEN: Yes.

EXEC. DIR. McCLENDON: Just to clarify the record, the witness list was shared with all sides prior to the hearing and everyone agreed that it looked good.

You know, Staff can't address issues of witness availability if we don't find out about it until the day of the hearing and that's why we make sure that a witness list is shared, so that if someone is not on that

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list that needs to be present in the opinion 1 2 of either side, that can be vocalized and we can make arrangements for them to be there. 4 Any additional CHAIRMAN GREEN: 5 comments from either party? MR. BALLENGER: Nothing further. 6 7 CHAIRMAN GREEN: All right. Are there any comments or questions 8 9 from any of the Commissioners at this point? 10 COMMISSIONER BROWN: No. 11 ALTERNATE COMMISSIONER WHITE: No. 12 CHAIRMAN GREEN: Thank you all very 13 We appreciate your participation as much. 14 we deliberate on PGW's budget. 15 All of the identified exhibits will be entered into the record of this meeting. 16 This matter is now before us for action. 17 18 I call on Vice Chair and Commissioner 19 Gene Brown for a recommendation and motion. 2.0 COMMISSIONER BROWN: Thank you. 21 My Motion is set out in a written 22 document with one appendix, and I ask that 23 it be marked and entered into the record as 2.4 Gas Commission Exhibit #5.

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(Whereupon the court reporter marked for identification purposes Gas Commission Exhibit #5.)

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COMMISSIONER BROWN: A draft was circulated to Commissioners in advance of this meeting. This Motion was distributed to the parties just prior to the start of this meeting.

The Recommended Decision suggested various line item adjustments and reporting requirements. I would like to thank

Commission Staff and the parties for their work to narrow the areas of disagreement in this budget proceeding.

To summarize, the Advocate submitted one exception and one comment. PGW did not submit any exceptions or comments. I will briefly address the Advocate's exception and comment.

The Advocate filed an exception to the Hearing Examiners' recommendation to reject the Advocate's request to place

further restrictions on funds for environmental and builders risk insurance coverage.

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The Advocate proposed that PGW be unable to spend the budgeted funds for environmental and builders risk insurance coverage at the Passyunk Plant until after it notifies the Commission of the closing of the transactions to effectuate the P3 liquified natural gas project at that location.

The Hearing Examiners instead recommended that no such notification be required because the conditions for the release of this funding were established in the Commission's LNG order and resolution and did not require subsequent notification.

As the Hearing Examiners noted, this Commission established standards for the release of conditional funding in the fiscal year 2019 operating budget proceeding.

Further, it is my opinion that the

Hearing Examiners accurately found that this

Commission's order and resolution related to

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the LNG project found that PGW had offered sufficient evidence to satisfy the release of conditional funding, consistent with those standards set forth in the fiscal year 2019 operating budget order.

Specifically, this Commission approved the release of conditional funding after all necessary City approvals and authorizations had been effectuated, including the passage of the related ordinance into law.

The LNG bill was passed by Council on June 13th, 2019, and signed by the Mayor on July 3rd, 2019. Therefore, the requirements were satisfied as of that date and the inclusion of these funds into fiscal year 2020 is merely a carryover, and PGW has already agreed to use these funds only for their designated purpose.

I am satisfied with the conditions this Commission imposed in the LNG order. I therefore believe that we should reject the Advocate's exception.

The Advocate also filed a comment

regarding PGW's witness availability, in which it stated that PGW failed to present witnesses at the hearing to discuss several subjects identified in advance.

In the Recommended Decision the Hearing Examiners agreed with the Advocate that it is necessary that PGW provide appropriate personnel for ID sessions and public hearings to ensure that a thorough and accurate record is captured.

However, the Hearing Examiners further noted that this requires effective communication between the parties and Staff.

I agree with the Advocate and the Hearing Examiners that having the appropriate witnesses available is important.

Going forward, I urge the Advocate, or any party that finds itself in a similar situation, to clearly communicate any issues that it has regarding witness availability to the parties and Staff.

As the Recommended Decision sets out, there were multiple communications between

the Advocate, PGW, and Staff regarding the witnesses needed for the hearing.

Specifically, the proposed hearing agenda with a witness list was shared before the hearing. The Advocate replied that it was fine with the agenda. Then, on the day of the hearing, the Advocate stated that it had issues with witness availability.

Given these circumstances, I do not believe that Staff or PGW could have reasonably anticipated that the Advocate would take issues with witness availability, when the Advocate was given the chance to note any concerns it may have had prior to the hearing.

Therefore, I move that the Gas

Commission adopt the Recommended Decision

and take the following actions:

- 1. Reject the Philadelphia Gas
 Works' fiscal year 2020 operating budget
 proposal as filed on February 15th, 2019.
- 2. Approve a fiscal year 2020 operating budget for PGW which projects total operating revenues of

\$671.849 million, including total gas revenue of \$684.205 million and which projects natural gas expense of \$195.123 million, as shown in PGW's proposed budget.

- 3. Resolve that conditional spending authority for a legal work management system will not be released unless PGW has submitted: a. Notification to the Commission regarding the procurement/RFP process; b. Specifics of the software; and c. An implementation timeline.
- 4. Direct PGW to file a compliance operating budget for fiscal year 2020 consistent with this Motion within ten business days of today's meeting, provided that PGW should be instructed to identify and make any technical corrections to the presentation in the appendix hereto, ancillary adjustments, or flow-through changes.
- 5. Direct PGW to file, by no later than the 15th day of the succeeding month for each month in fiscal year 2020, monthly

financial reports in the same format as used for the fiscal year 2019 reporting.

6. Direct PGW to file, by no later than the 15th day of the succeeding month for each month in fiscal year 2020, monthly collections status reports with a scope and in a form similar to the monthly reports filed for fiscal year 2019.

These reports will also include copies of any and all deliverables provided by any PGW consultants related to PGW's collections procedures and policies, including CRP program modifications.

- 7. Direct PGW to continue to file its monthly "Detailed Metrics" reports regarding attaining of annual enterprise metrics and quarterly "Operating Statistics" reports with a scope and in the form agreed to with Commission Staff pursuant to the direction provided by Ordering Paragraph 7 of the Commission's fiscal year 2015 operating budget decision.
- 8. Direct PGW to file its proposed fiscal year 2021 operating budget with

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1	supporting documentation by no later than
2	May 22nd, 2020.
3	9. Reject all other recommendations,
4	exceptions, and comments pertaining to the
5	Recommended Decision regarding all fiscal
6	year 2020 operating budget issues which seek
7	adjustment or other action not mentioned in
8	this Motion.
9	This concludes my Motion.
10	CHAIRMAN GREEN: Thank you,
11	Commissioner Brown.
12	Is there a second to the motion?
13	ALTERNATE COMMISSIONER WHITE: Second.
14	CHAIRMAN GREEN: It has been properly
15	moved and seconded.
16	Is there any discussion on the
17	motion?
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19	(No response.)
20	
21	CHAIRMAN GREEN: At this point I
22	would like to call for the question on the
23	motion. All in favor?
24	COMMISSIONER BROWN: Aye.

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1	ALTERNATE COMMISSIONER WHITE: Aye.
2	CHAIRMAN GREEN: Aye.
3	Any opposed?
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5	(No response.)
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7	CHAIRMAN GREEN: The motion carries.
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9	(Whereupon the motion was unanimously
10	carried.)
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12	CHAIRMAN GREEN: The next item on the
13	agenda is such other business as may
14	properly be brought before this Commission.
15	Is there any other business to be
16	brought before this Commission?
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18	(No response.)
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20	CHAIRMAN GREEN: Any commentary from
21	the public?
22	
23	(No response.)
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1	CHAIRMAN GREEN: There being no
2	further business, I direct Commission Staff
3	and assigned counsel from the Law Department
4	to prepare the necessary orders and
5	resolutions that result from today's
6	meeting.
7	This meeting is adjourned.
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9	(Whereupon the meeting adjourned at
10	10:30 a.m.)
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12	Reported By: Susan Marie Migatz, RMR, CRR
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