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PHILADELPHIA GAS COMMISSION
- - -
PGW'S LINE-ITEM TRANSFER
FOR THE FY 2022 CAPITAL PROGRAM YEAR

- - -
December 13, 2022
10:10 a.m.

- - -
Via Zoom Videoconferencing
- - -

BEFORE: ROYAL E. BROWN, Acting Chairman
CURTIS JONES, JR.
EVAN URBANIA
Commissioners

- - -
VERITEXT LEGAL SOLUTIONS
MID-ATLANTIC DIVISION
1801 Market Street - Suite 1800
Philadelphia, Pennsylvania 19103

1 APPEARANCES: (Via Zoom)

2

LAURA ANTINUCCI, ESQ.
Assistant City Solicitor
Counsel to Philadelphia Gas Commission

4

ANDRE C. DASENT, ESQ.
Counsel to Philadelphia Gas Works
COMMUNITY LEGAL SERVICES, INC.

5

6

BY: ROBERT W. BALLENGER, ESQ.
Counsel to Public Advocate
EARTHJUSTICE

7

8

BY: DEVIN McDOUGALL, ESQ.
Counsel to POWER

9

10

PRESENT ON BEHALF OF PGC: (Via Zoom)

11

12

GEMELA N. McCLENDON, ESQ.
Executive Director

13

HEIDI L. WUSHINSKE, ESQ.
Hearing Examiner
ROSLYN BELL, ESQ.
Hearing Examiner

14

15

16

ANNA M. CORRADO ROWE
Senior Analyst
TIMOTHY MURTHA
Financial Analyst/Internal Auditor

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1 PRESENT ON BEHALF OF PGW: (Via Zoom)

2

JOSEPH F. GOLDEN, JR.
Executive Vice President and Chief
Financial Officer

4

WILLIAM J. GALLAGHER
Vice President, Budget and Strategic
Development

5

6

SEAN McNEELEY
Director, Financial Planning
STEPHEN SCHUMMER
Manager, Budget Reporting

7

8

9

CARITA COUNCIL
Senior Budget Analyst, Finance
BHAVIN PATEL
Budget Analyst, Finance

10

11

12

MARY LYNN O'BOYLE
Administrative Assistant

13

14

PRESENT ON BEHALF OF THE PUBLIC: (Via Zoom)

15

16

JACKSON HART
JACQUELYN BROWN
JORDAN TEICHER
NADINE YOUNG
PAT LIBBEY
PETER FURCHT
STEVE GREENSPAN
ZACHARY ADAM GOLDBERG

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ACTING CHAIRMAN BROWN: The second item on the agenda is PGW's line-item transfer requests.

On November 1, 2022, PGW filed an intradepartmental line-item transfer notification and interdepartmental transfer request. This document will be marked as PGW Exhibit #5.

- - -

(Whereupon a document was marked for identification purposes as PGW Exhibit #5.)

- - -

ACTING CHAIRMAN BROWN: The fiscal year 2022 Capital Budget Ordinance delegated to PGW the discretion to implement intradepartmental line-item transfers within each business unit by the close of business on October 31, 2022.

In exercising this delegated authority, PGW's filing informed the Gas Commission that it executed two intradepartmental transfer transactions to address deficiencies in the Field Services Department.

1 PGW's filing also identified three
2 interdepartmental transfers which require
3 Commission action and City Council approval.

4 The total of the intra and
5 interdepartmental transfers would shift a
6 total of \$1,949,725 in spending authority to
7 cure projected overspending in various
8 departments. PGW indicated that in no case
9 will the total budget authorization be
10 exceeded.

11 Pursuant to the Capital Program
12 Protocols, this Commission may approve
13 transfers of spending authority beyond PGW's
14 discretion if good cause has been shown
15 after appropriate review subject to specific
16 limitation set forth therein.

17 After reviewing PGW's filing,
18 Commission Staff was satisfied with the
19 information provided.

20 On November 23, 2022, the Public
21 Advocate ("PA" or "Advocate") submitted Data
22 Requests PA-LT-1 through PA-LT-9. The
23 Advocate's full data request will be marked
24 as PA Exhibit #1.

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(Whereupon a document was marked for identification purposes as PA Exhibit #1.)

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ACTING CHAIRMAN BROWN: PGW provided written responses to the Advocate's data requests on December 2, 2022, which included a Philadelphia Facilities Management Corporation ("PFMC") Resolution dated November 30, 2022. PGW's responses to the Advocate's questions will be marked as PGW Exhibit #6.

- - -

(Whereupon a document was marked for identification purposes as PGW Exhibit #6.)

- - -

ACTING CHAIRMAN BROWN: The PFMC resolution will be marked as PGW Exhibit #7.

- - -

(Whereupon a document was marked for identification purposes as PGW Exhibit #7.)

- - -

ACTING CHAIRMAN BROWN: On December 5, 2022, Gas Commission Staff

1 issued a memorandum outlining their
2 recommendations, which will be marked as Gas
3 Commission Exhibit #4.

4 - - -

5 (Whereupon a document was marked for
6 identification purposes as PGC Exhibit #4.)

7 - - -

8 ACTING CHAIRMAN BROWN: By electronic
9 mail sent on December 7, 2022, the Public
10 Advocate informed us it had no comments or
11 exceptions. This document will be marked as
12 PA Exhibit #2.

13 - - -

14 (Whereupon a document was marked for
15 identification purposes as PA Exhibit #2.)

16 - - -

17 ACTING CHAIRMAN BROWN: By electronic
18 mail sent on December 7, 2022, PGW confirmed
19 that it had no comments or exceptions. This
20 document will be marked as PGW Exhibit #8.

21 - - -

22 (Whereupon a document was marked for
23 identification purposes as PGW Exhibit #8.)

24 - - -

1 ACTING CHAIRMAN BROWN: By electronic
2 mail on December 7, POWER confirmed that it
3 had no comments or exceptions. This
4 document will be marked as POWER Exhibit #1.

5 - - -

6 (Whereupon a document was marked for
7 identification purposes as POWER Exhibit
8 #1.)

9 - - -

10 ACTING CHAIRMAN BROWN: I would like
11 to ask Ms. McClendon to provide an overview
12 of this Recommended Decision.

13 EXEC. DIR. McCLENDON: Thank you.

14 PGW has requested authorization to
15 complete three interdepartmental line-item
16 transfers as well as the Commission's
17 acknowledgment of two properly executed
18 intradepartmental transfers completed at
19 PGW's discretion.

20 As Commission Staff has detailed in
21 its Recommended Decision, under the Capital
22 Program Protocols PGW may complete
23 intradepartmental transfers at its
24 discretion while it must seek Commission and

1 City Council approval to complete the
2 interdepartmental transfers.

3 The two intradepartmental transfers
4 that were already executed were required in
5 the Field Services Department. Two of the
6 interdepartmental transfers requiring
7 authorization are needed in the Fleet
8 Department. The third is needed in the
9 Distribution Department.

10 As you have already noted, after
11 questioning by the Public Advocate and
12 Commission Staff customary review,
13 Commission Staff does recommend approval of
14 the three interdepartmental transfers and
15 the recommendation of the same to City
16 Council.

17 Staff also recommends that the
18 Commission acknowledge the two properly
19 executed Field Services intradepartmental
20 transfers.

21 That will conclude my remarks on
22 that. Thank you.

23 ACTING CHAIRMAN BROWN: Thank you,
24 Ms. McClendon.

1 PGW, the Advocate, and POWER have
2 indicated that they do not have any comments
3 or exceptions to Staff's Recommended
4 Decision. We would like to provide each
5 participant with the opportunity to make a
6 brief presentation before we call the
7 question to vote.

8 First, we call on PGW and Mr. Dasent.

9 MR. DASENT: Good morning again,
10 Mr. Chairman.

11 We are in agreement with the
12 Recommended Decision. The three
13 interdepartmental transfers are requested as
14 noted by Ms. McClendon. The transfers total
15 \$1.907 million and we thank you for your
16 favorable action or recommendation at this
17 point. Thank you.

18 ACTING CHAIRMAN BROWN: Okay. Thank
19 you.

20 Mr. Ballenger, are there any
21 statements on behalf of the Advocate?

22 MR. BALLENGER: Thank you,
23 Mr. Chairman. We have nothing to add.

24 ACTING CHAIRMAN BROWN: Thank you.

1 Mr. McDougall, are there any
2 statements on behalf of POWER?

3 MR. McDOUGALL: Thank you,
4 Mr. Chairman. We don't have any additional
5 statements.

6 ACTING CHAIRMAN BROWN: Thank you
7 very much.

8 Are there any questions or statements
9 from any of the Commissioners?

10 - - -

11 (No response.)

12 - - -

13 ACTING CHAIRMAN BROWN: Okay. All
14 the identified exhibits will be entered into
15 the record of this meeting. This matter is
16 now before us for action. I call on
17 Commissioner Urbania for a recommendation
18 and motion.

19 COMMISSIONER URBANIA: Thank you,
20 Mr. Chairman. Stay with me here.

21 My Motion is set out in a written
22 document which I would like to have marked
23 and entered into the record as Gas
24 Commission Exhibit #5.

1 - - -

2 (Whereupon a document was marked for
3 identification purposes as PGC Exhibit #5.)

4 - - -

5 COMMISSIONER URBANIA: A draft was
6 circulated to Commissioners in advance of
7 this meeting. This Motion was distributed
8 to the parties just prior to the start of
9 this meeting.

10 This matter is uncontested and I
11 therefore believe we should adopt the
12 Recommended Decision.

13 PGW's fiscal year 2022 capital budget
14 is a not-to-exceed budget of \$147,479,000.
15 Section 3 of the Ordinance approving PGW's
16 fiscal year 2022 capital budget requires
17 that PGW adhere to the Capital Program
18 Protocols set out in Appendix #2 of the
19 Ordinance during the lifespan of the line
20 items in that budget.

21 Part 2 - Subpart F of the fiscal year
22 2022 Capital Budget Protocols provides that
23 PGW "may implement intradepartmental
24 transfers of spending authority at its

1 discretion," subject to limitations that do
2 not apply here.

3 Part 2 - Subpart F.2. of the
4 Protocols further provides that PGW's
5 discretion to implement intradepartmental
6 transfers expires on the last day of the
7 October that follows the close of the budget
8 year, which means that PGW's discretion
9 ended on October 31, 2022.

10 Part 2 - Subpart G.1.B. of the fiscal
11 year 2022 Capital Program Protocols vests
12 responsibility in the Gas Commission for
13 monitoring line-item transfer activity in
14 the approved budget making appropriate
15 recommendations to City Council.

16 Part 2 - Subpart G.5. of the
17 Protocols states that the Gas Commission may
18 approve transfers of spending authority
19 beyond PGW's discretion if good caution has
20 been shown after appropriate review subject
21 to specific limitations set forth therein.

22 Part 3 - Subpart A.4.B. provides that
23 a request for approval of a line-item
24 transfer transaction shall be due by no

1 later than the first business day of the
2 November that next follows the budget year.

3 The Gas Commission's approval
4 authority ends on December 31, 2022,
5 pursuant to Part 2 - Subpart G.2. of the
6 Protocols.

7 On November 1, 2022, PGW submitted an
8 accounting of line-item transfers for the
9 fiscal year 2022 capital program year, with
10 accompanying justifications, to the Gas
11 Commission.

12 PGW's filing identified five
13 transfers to the fiscal year 2022 capital
14 budget. Two transfers are
15 intradepartmental, which PGW may execute
16 without further approvals. Three transfers
17 are interdepartmental and require Commission
18 action and City Council approval.

19 PGW's filing included a transfer
20 summary attached as Appendix #1, which
21 illustrated the operation of the five
22 transfer transactions, as well as a transfer
23 justification summary.

24 Overall spending in the Distribution

1 Department for the fiscal year 2022 capital
2 program is below the budget authorization
3 level, but one interdepartmental transfer is
4 necessary to address specific line-item
5 budget categories where actual or forecasted
6 spending exceeded the approved line-item
7 authorization.

8 PGW also requires two other
9 intradepartmental transfers in the Fleet
10 Operations Department, which were detailed
11 in the filing.

12 As set forth in the Capital Program
13 Protocols, this Commission may approve
14 transfers of spending authority beyond PGW's
15 discretion if good cause has been shown
16 after review, subject to certain enumerated
17 criteria. The Hearing Examiners found that
18 these criteria were satisfied, as described
19 in the Recommended Decision and written
20 Motion.

21 PGW executed two intradepartmental
22 transfers to address deficiencies in
23 authorization in the Field Services
24 Department. PGW indicated that it executed

1 these transfers prior to the October 31,
2 2022, deadline. These transfers do not
3 require Gas Commission approval.

4 Based on the foregoing, I believe
5 that we should accept Staff's
6 recommendations and approve and recommend
7 that City Council approve three
8 interdepartmental line-item transfers
9 totaling \$1,907,000 to address specific
10 line-item budget categories where actual or
11 forecasted spending exceeds the approved
12 line-item authorization.

13 I also believe that we should accept
14 the Hearing Examiners' recommendation that
15 this Commission acknowledge that PGW
16 provided the required timely notice that it
17 implemented two intradepartmental transfer
18 transactions within its discretion totaling
19 \$42,723.

20 Now, my Motion is in five parts and
21 is as follows:

22 1. I move that the Gas Commission
23 adopt the Recommended Decision Memorandum.

24 2. I move that the Gas Commission

1 acknowledge that PGW's November 1, 2022,
2 filing provided the required timely notice
3 that it implemented two intradepartmental
4 transfer transactions within its discretion
5 totaling \$42,723.

6 3. I move that the Gas Commission
7 approve three interdepartmental line-item
8 transfers totaling \$1,907,000 to address
9 specific line-item budget categories where
10 actual or forecasted spending exceeds the
11 approved line authorization.

12 4. I move that the Gas Commission
13 recommend that City Council approve three
14 interdepartmental line-item transfers
15 totaling \$1,907,000 to address these
16 specific line-item budget categories where
17 actual or forecasted spending exceeds the
18 approved line authorization.

19 And 5. I move that the Gas
20 Commission direct PGW to file an amended
21 fiscal year 2022 compliance capital budget,
22 including an appropriately revised financing
23 plan and an updated forecast for fiscal year
24 2023 through 2027, within three business

1 days of the meeting at which the Commission
2 acts on this matter.

3 Deep breath. This concludes my
4 Motion.

5 ACTING CHAIRMAN BROWN: Thank you,
6 Commissioner.

7 Is there a second to the motion?

8 COMMISSIONER JONES: Second.

9 ACTING CHAIRMAN BROWN: It has been
10 moved and properly seconded.

11 Is there any further discussion?

12 - - -

13 (No response.)

14 - - -

15 ACTING CHAIRMAN BROWN: All in favor?
16 Aye.

17 COMMISSIONER URBANIA: Aye.

18 COMMISSIONER JONES: Aye.

19 ACTING CHAIRMAN BROWN: Any
20 opposition?

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22 (No response.)

23 - - -

24 ACTING CHAIRMAN BROWN: The motion

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carries.

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(Whereupon the motion was unanimously
carried.)

- - -

Reported By: Susan Marie Migatz, RMR, CRR

- - -

1		- - -	
2		INDEX	
3		- - -	
4		PHILADELPHIA GAS COMMISSION EXHIBITS	
5	NUMBER	DESCRIPTION	PAGE
6	Exhibit #4	Memorandum, 12/5/22	7
7	Exhibit #5	Motion	11
8		- - -	
9		PHILADELPHIA GAS WORKS EXHIBITS	
10	NUMBER	DESCRIPTION	PAGE
11	Exhibit #5	PGW's transfer notification and request, 11/1/22	4
12			
13	Exhibit #6	PGW's Responses to PA's Data Requests PA-LT-1 through PA-LT-9	6
14			
15	Exhibit #7	PFMC Board Resolution, 11/30/22	6
16	Exhibit #8	Email, 12/7/22	7
17		- - -	
18		PUBLIC ADVOCATE EXHIBITS	
19	NUMBER	DESCRIPTION	PAGE
20	Exhibit #1	Data Requests PA-LT-1 through PA-LT-9	5
21	Exhibit #2	Email, 12/7/22	7
22		- - -	
23			
24			

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24

- - -

INDEX (CONTINUED)

- - -

POWER EXHIBITS

NUMBER	DESCRIPTION	PAGE
Exhibit #1	Email, 12/7/22	8

- - -

1	23 5:20	accounting 14:8	amended 17:20
1 4:4 5:22,24 6:3 8:4,8 14:7,20 16:22 17:1 20:13,19,19 21:6 1,907,000 16:9 17:8,15 1,949,725 5:6 1.907 10:15 10:10 1:7 11 20:7 11/1/22 20:11 11/30/22 20:14 12/5/22 20:6 12/7/22 20:15,21 21:6 13 1:7 147,479,000 12:14 1800 1:23 1801 1:23 19103 1:24	3 3 12:15 13:22 17:6 30 6:10 31 4:18 13:9 14:4 16:1	acknowledge 9:18 16:15 17:1 acknowledgm... 8:17 acting 1:11 4:1 4:13 6:5,17,23 7:8,17 8:1,10 9:23 10:18,24 11:6,13 18:5,9 18:15,19,24 action 5:3 10:16 11:16 14:18 activity 13:13 acts 18:2 actual 15:5 16:10 17:10,17 adam 3:23 add 10:23 additional 11:4 address 4:23 15:4,22 16:9 17:8,15 adhere 12:17 administrative 3:13 adopt 12:11 16:23 advance 12:6 advocate 2:7 5:21,21 7:10 9:11 10:1,21 20:17 advocate's 5:23 6:6,11 agenda 4:2 agreement 10:11	analyst 2:17,18 3:10,11 andre 2:4 anna 2:16 antinucci 2:2 appearances 2:1 appendix 12:18 14:20 apply 13:2 appropriate 5:15 13:14,20 appropriately 17:22 approval 5:3 9:1 9:13 13:23 14:3 14:18 16:3 approvals 14:16 approve 5:12 13:18 15:13 16:6,7 17:7,13 approved 13:14 15:6 16:11 17:11,18 approving 12:15 assistant 2:3 3:13 atlantic 1:23 attached 14:20 auditor 2:18 authority 4:20 5:6,13 12:24 13:18 14:4 15:14 authorization 5:9 8:14 9:7 15:2,7,23 16:12 17:11,18
2	4 4 7:3,6 17:12 20:6,11 42,723 16:19 17:5		
2 6:7 7:12,15 12:18,21 13:3,10 13:16 14:5 16:24 20:21 2022 1:5,7 4:4,14 4:18 5:20 6:7,10 6:24 7:9,18 12:13,16,22 13:9 13:11 14:4,7,9 14:13 15:1 16:2 17:1,21 2023 17:24 2027 17:24	5 5 4:8,11 6:24 11:24 12:3 17:19 20:7,11,20		
	6 6 6:12,15 20:12 20:13,14		
	7 7 6:18,21 7:9,18 8:2 20:6,14,15 20:21		
	8 8 7:20,23 20:15 21:6		
	9 9 5:22 20:13,20		
	a a.4.b. 13:22 a.m. 1:7 accept 16:5,13 accompanying 14:10		

aye 18:16,17,18	15:1,12 17:21	commissioner 11:17,19 12:5 18:6,8,17,18	december 1:7 6:7,24 7:9,18 8:2 14:4
b	carita 3:9	commissioners 1:13 11:9 12:6	decision 8:12,21 10:4,12 12:12 15:19 16:23
ballenger 2:6 10:20,22	carried 19:4	community 2:6	deep 18:3
based 16:4	carries 19:1	complete 8:15 8:22 9:1	deficiencies 4:23 15:22
behalf 2:10 3:1 3:14 10:21 11:2	case 5:8	completed 8:18	delegated 4:14 4:19
believe 12:11 16:4,13	categories 15:5 16:10 17:9,16	compliance 17:21	department 4:24 9:5,8,9 15:1,10 15:24
bell 2:15	cause 5:14 15:15	conclude 9:21	departments 5:8
beyond 5:13 13:19 15:14	caution 13:19	concludes 18:3	described 15:18
bhavin 3:11	certain 15:16	confirmed 7:18 8:2	description 20:5 20:10,18 21:5
board 20:14	chairman 1:11 4:1,13 6:5,17,23 7:8,17 8:1,10 9:23 10:10,18,23 10:24 11:4,6,13 11:20 18:5,9,15 18:19,24	continued 21:2	detailed 8:20 15:10
breath 18:3	chief 3:3	corporation 6:9	development 3:5
brief 10:6	circulated 12:6	corrado 2:16	devin 2:8
brown 1:11 3:17 4:1,13 6:5,17,23 7:8,17 8:1,10 9:23 10:18,24 11:6,13 18:5,9 18:15,19,24	city 2:3 5:3 9:1 9:15 13:15 14:18 16:7 17:13	council 3:9 5:3 9:1,16 13:15 14:18 16:7 17:13	dir 8:13
budget 3:5,8,10 3:11 4:14 5:9 12:13,14,16,20 12:22 13:7,14 14:2,14 15:2,5 16:10 17:9,16,21	close 4:17 13:7	counsel 2:3,5,7,9	direct 17:20
business 4:17,17 14:1 17:24	comments 7:10 7:19 8:3 10:2	criteria 15:17,18	director 2:12 3:7
c	commission 1:2 2:3 4:21 5:3,12 5:18 6:24 7:3 8:20,24 9:12,13 9:18 11:24 13:12,17 14:11 14:17 15:13 16:3,15,22,24 17:6,12,20 18:1 20:4	crr 19:6	discretion 4:15 5:14 8:19,24 13:1,5,8,19 15:15 16:18 17:4
c 2:4	commission's 8:16 14:3	cure 5:7	discussion 18:11
call 10:6,8 11:16		curtis 1:12	distributed 12:7
capital 1:5 4:14 5:11 8:21 12:13 12:16,17,22 13:11 14:9,13		customary 9:12	distribution 9:9 14:24
		d	division 1:23
		dasant 2:4 10:8,9	document 4:7,10 6:2,14,20 7:5,11 7:14,20,22 8:4,6
		data 5:21,23 6:6 20:13,19	
		dated 6:9	
		day 13:6 14:1	
		days 18:1	
		deadline 16:2	

11:22 12:2 draft 12:5 due 13:24	exercising 4:19 exhibit 4:8,11 5:24 6:3,12,15 6:18,21 7:3,6,12 7:15,20,23 8:4,7 11:24 12:3 20:6 20:7,11,12,14,15 20:19,21 21:6 exhibits 11:14 20:4,9,17 21:4 expires 13:6	follows 13:7 14:2 16:21 forecast 17:23 forecasted 15:5 16:11 17:10,17 foregoing 16:4 forth 5:16 13:21 15:12 found 15:17 full 5:23 furcht 3:21 further 13:4 14:16 18:11 fy 1:5	i identification 4:11 6:3,15,21 7:6,15,23 8:7 12:3 identified 5:1 11:14 14:12 illustrated 14:21 implement 4:15 12:23 13:5 implemented 16:17 17:3 included 6:7 14:19 including 17:22 index 20:2 21:2 indicated 5:8 10:2 15:24 information 5:19 informed 4:20 7:10 interdepartme... 4:6 5:2,5 8:15 9:2,6,14 10:13 14:17 15:3 16:8 17:7,14 internal 2:18 intra 5:4 intradepartme... 4:5,16,22 8:18 8:23 9:3,19 12:23 13:5 14:15 15:9,21 16:17 17:3 issued 7:1 item 1:4 4:2,2,5 4:16 8:15 13:13
e			
e 1:11 earthjustice 2:8 electronic 7:8,17 8:1 email 20:15,21 21:6 ended 13:9 ends 14:4 entered 11:14,23 enumerated 15:16 esq 2:2,4,6,8,12 2:13,15 evan 1:12 examiner 2:14 2:15 examiners 15:17 16:14 exceed 12:14 exceeded 5:10 15:6 exceeds 16:11 17:10,17 exceptions 7:11 7:19 8:3 10:3 exec 8:13 execute 14:15 executed 4:21 8:17 9:4,19 15:21,24 executive 2:12 3:3	f f 3:2 12:21 f.2. 13:3 facilities 6:8 favor 18:15 favorable 10:16 field 4:23 9:5,19 15:23 file 17:20 filed 4:4 filing 4:20 5:1,17 14:12,19 15:11 17:2 finance 3:10,11 financial 2:18 3:3,7 financing 17:22 first 10:8 14:1 fiscal 4:13 12:13 12:16,21 13:10 14:9,13 15:1 17:21,23 five 14:12,21 16:20 fleet 9:7 15:9	g g.1.b. 13:10 g.2. 14:5 g.5. 13:16 gallagher 3:4 gas 1:2 2:3,5 4:20 6:24 7:2 11:23 13:12,17 14:3,10 16:3,22 16:24 17:6,12,19 20:4,9 gemela 2:12 goldberg 3:23 golden 3:2 good 5:14 10:9 13:19 15:15 greenspan 3:22	
	h	hart 3:16 hearing 2:14,15 15:17 16:14 heidi 2:13	

13:23 14:8 15:4 15:6 16:8,10,12 17:7,9,14,16 items 12:20	m	move 16:22,24 17:6,12,19 moved 18:10 murtha 2:18	overview 8:11
j	m 2:16 mail 7:9,18 8:2 making 13:14 management 6:8 manager 3:8 marie 19:6 marked 4:7,10 5:23 6:2,11,14 6:18,20 7:2,5,11 7:14,20,22 8:4,6 11:22 12:2 market 1:23 mary 3:12 matter 11:15 12:10 18:2 mcclendon 2:12 8:11,13 9:24 10:14 mcdougall 2:8 11:1,3 mcneeley 3:6 means 13:8 meeting 11:15 12:7,9 18:1 memorandum 7:1 16:23 20:6 mid 1:23 migatz 19:6 million 10:15 monitoring 13:13 morning 10:9 motion 11:18,21 12:7 15:20 16:20 18:4,7,24 19:3 20:7	n n 2:12 nadine 3:19 necessary 15:4 needed 9:7,8 noted 9:10 10:14 notice 16:16 17:2 notification 4:6 20:11 november 4:4 5:20 6:10 14:2,7 17:1 number 20:5,10 20:18 21:5	p pa 5:21,22,22,24 6:3 7:12,15 20:13,13,19,20 pa's 20:12 page 20:5,10,18 21:5 part 12:21 13:3 13:10,16,22 14:5 participant 10:5 parties 12:8 parts 16:20 pat 3:20 patel 3:11 pennsylvania 1:24 peter 3:21 pfmc 6:9,17 20:14 pgc 2:10 7:6 12:3 pgw 3:1 4:4,8,11 4:15 5:8 6:5,11 6:15,18,21 7:18 7:20,23 8:14,22 10:1,8 12:17,23 14:7,15 15:8,21 15:24 16:15 17:20 pgw's 1:4 4:2,20 5:1,13,17 6:10 8:19 12:13,15 13:4,8,19 14:12 14:19 15:14 17:1 20:11,12
j 3:4 jackson 3:16 jacquelyn 3:17 jones 1:12 18:8 18:18 jordan 3:18 joseph 3:2 jr 1:12 3:2 justification 14:23 justifications 14:10	i	o o'boyle 3:12 october 4:18 13:7,9 16:1 officer 3:3 okay 10:18 11:13 operation 14:21 operations 15:10 opportunity 10:5 opposition 18:20 ordinance 4:14 12:15,19 outlining 7:1 overall 14:24 overspending 5:7	
l 2:13 laura 2:2 legal 1:22 2:6 level 15:3 libbey 3:20 lifespan 12:19 limitation 5:16 limitations 13:1 13:21 line 1:4 4:2,5,16 8:15 12:19 13:13,23 14:8 15:4,6 16:8,10 16:12 17:7,9,11 17:14,16,18 lt 5:22,22 20:13 20:13,19,20 lynn 3:12			

<p>philadelphia 1:2 1:24 2:3,5 6:8 20:4,9 plan 17:23 planning 3:7 point 10:17 power 2:9 8:2,4 8:7 10:1 11:2 21:4 present 2:10 3:1 3:14 presentation 10:6 president 3:3,5 prior 12:8 16:1 program 1:5 5:11 8:22 12:17 13:11 14:9 15:2 15:12 projected 5:7 properly 8:17 9:18 18:10 protocols 5:12 8:22 12:18,22 13:4,11,17 14:6 15:13 provide 8:11 10:4 provided 5:19 6:5 16:16 17:2 provides 12:22 13:4,22 public 2:7 3:14 5:20 7:9 9:11 20:17 purposes 4:11 6:3,15,21 7:6,15 7:23 8:7 12:3</p>	<p>pursuant 5:11 14:5</p>	<p>requires 12:16 15:8 requiring 9:6 resolution 6:9,18 20:14 response 11:11 18:13,22 responses 6:6,10 20:12 responsibility 13:12 review 5:15 9:12 13:20 15:16 reviewing 5:17 revised 17:22 rmr 19:6 robert 2:6 roslyn 2:15 rowe 2:16 royal 1:11</p>	<p>shift 5:5 shown 5:14 13:20 15:15 solicitor 2:3 solutions 1:22 specific 5:15 13:21 15:4 16:9 17:9,16 spending 5:6,13 12:24 13:18 14:24 15:6,14 16:11 17:10,17 staff 5:18 6:24 8:20 9:12,13,17 staff's 10:3 16:5 start 12:8 statements 10:21 11:2,5,8 states 13:17 stay 11:20 stephen 3:8 steve 3:22 strategic 3:5 street 1:23 subject 5:15 13:1,20 15:16 submitted 5:21 14:7 subpart 12:21 13:3,10,16,22 14:5 suite 1:23 summary 14:20 14:23 susan 19:6</p>	
	<p>q</p>	<p>question 10:7 questioning 9:11 questions 6:11 11:8</p>	<p>s</p>	<p>satisfied 5:18 15:18 schummer 3:8 sean 3:6 second 4:1 18:7 18:8 seconded 18:10 section 12:15 seek 8:24 senior 2:17 3:10 sent 7:9,18 services 2:6 4:23 9:5,19 15:23 set 5:16 11:21 12:18 13:21 15:12</p>
	<p>r</p>	<p>recommend 9:13 16:6 17:13 recommendation 9:15 10:16 11:17 16:14 recommendati... 7:2 13:15 16:6 recommended 8:12,21 10:3,12 12:12 15:19 16:23 recommends 9:17 record 11:15,23 remarks 9:21 reported 19:6 reporting 3:8 request 4:7 5:23 13:23 20:11 requested 8:14 10:13 requests 4:3 5:22 6:7 20:13 20:19 require 5:2 14:17 16:3 required 9:4 16:16 17:2</p>	<p>satisfied 5:18 15:18 schummer 3:8 sean 3:6 second 4:1 18:7 18:8 seconded 18:10 section 12:15 seek 8:24 senior 2:17 3:10 sent 7:9,18 services 2:6 4:23 9:5,19 15:23 set 5:16 11:21 12:18 13:21 15:12</p>	
	<p>r</p>	<p>recommend 9:13 16:6 17:13 recommendation 9:15 10:16 11:17 16:14 recommendati... 7:2 13:15 16:6 recommended 8:12,21 10:3,12 12:12 15:19 16:23 recommends 9:17 record 11:15,23 remarks 9:21 reported 19:6 reporting 3:8 request 4:7 5:23 13:23 20:11 requested 8:14 10:13 requests 4:3 5:22 6:7 20:13 20:19 require 5:2 14:17 16:3 required 9:4 16:16 17:2</p>	<p>s</p>	

t	two 4:21 8:17 9:3,5,18 14:14 15:8,21 16:17 17:3	young 3:19
teicher 3:18	u	z
thank 8:13 9:22 9:23 10:15,17,18 10:22,24 11:3,6 11:19 18:5	unanimously 19:3	zachary 3:23
third 9:8	uncontested 12:10	zoom 1:9 2:1,10 3:1,14
three 5:1 8:15 9:14 10:12 14:16 16:7 17:7 17:13,24	unit 4:17	
timely 16:16 17:2	updated 17:23	
timothy 2:18	urbania 1:12 11:17,19 12:5 18:17	
total 5:4,6,9 10:14	v	
totaling 16:9,18 17:5,8,15	various 5:7	
transaction 13:24	veritext 1:22	
transactions 4:22 14:22 16:18 17:4	vests 13:11	
transfer 1:4 4:3 4:5,6,22 13:13 13:24 14:19,22 14:22 15:3 16:17 17:4 20:11	vice 3:3,5	
transfers 4:16 5:2,5,13 8:16,18 8:23 9:2,3,6,14 9:20 10:13,14 12:24 13:6,18 14:8,13,14,16 15:9,14,22 16:1 16:2,8 17:8,14	videoconferen... 1:9	
	vote 10:7	
	w	
	w 2:6	
	william 3:4	
	works 2:5 20:9	
	written 6:6 11:21 15:19	
	wushinske 2:13	
	y	
	year 1:5 4:14 12:13,16,21 13:8 13:11 14:2,9,9 14:13 15:1 17:21,23	